



DINAS A SIR CAERDYDD  
CITY AND COUNTY OF CARDIFF

COUNCIL SUMMONS

THURSDAY, 28 FEBRUARY 2019

GWYS Y CYNGOR

DYDD IAU, 28 CHWEFROR 2019,

## SUPPLEMENTAL PAPERS

# ALTERNATIVE BUDGET PROPOSALS

Item	Description and Page Number(s)
13A	Conservative Group Alternative Budget Proposals ( <i>Pages 3 - 10</i> )
13B	Liberal Democrat Group Alternative Budget Proposals ( <i>Pages 11 - 18</i> )
13C	Other Alternative Budget Proposals ( <i>Pages 19 - 28</i> )

**Davina Fiore**  
Director of Governance & Legal Services

County Hall  
Cardiff  
CF10 4UW

Friday, 22 February 2019

*This document is available in Welsh / Mae'r ddogfen hon ar gael yn Gymraeg*

This page is intentionally left blank

**The Proposal in the Budget Report under Agenda item 13(a) be amended as below:**  
**Conservative Group**

<b>Line</b>	<b>Directorate</b>	<b>Description</b>	<b>(Savings)/ Costs £000</b>	<b>Cumulative £000</b>
<b>Directorate Savings</b>				
4	Economic Development	Pest Control Income Generation – exploring further markets, target smaller enterprises for new cases	(30)	(30)
13	Economic Development	Corporate Landlord Model – Cleaning of Operational Buildings	(17)	(47)
14	Economic Development	Restructured Tourism Budget – retain £10,000 for initiatives	10	(37)
25	People & Communities – Housing & Communities	Smart House – Income Generation Target	(30)	(67)
35	People & Communities – Social Services	Maximise use of Community Resources Team to support people to become more independent	100	33
59	Planning, Transport & Environment	Recycling & Waste Management – further efficiencies and income generation	(150)	(117)
98	Resources - Resources	Restructure of Branding & Media Team – general efficiencies from overall budget	(150)	(267)
	Council-Wide	Move to an Income Generation Culture	(200)	(467)
	Council-Wide	Improved Attendance / Reduction of Sickness Absence across the Council (using GLL as best practice)	(250)	(717)
	Council-Wide	Reduction in Agency & Consultancy Spend	(200)	(917)
	Council-Wide	Removal of Budget Contingency Fund	(3,000)	(3,917)
	Council-Wide	Drawdown from General Reserve	(200)	(4,117)
	Council-Wide	Drawdown from Earmarked Insurance Reserve	(150)	(4,267)
	Resources - Resources	Remove Vacant Head of Performance & Partnerships Post	(115)	(4,382)
<b>Additional Expenditure/Financial Pressures</b>				
	Planning, Transport & Environment	Additional Subsidy for Socially Necessary Bus Routes	250	(4,132)
<b>Net Position</b>			<b>(4,132)</b>	<b>(4,132)</b>

**Additional Recommendation** - The Council instructs the Cabinet to undertake a full review into how it carries out its budget consultation with young people so that future budgets have their full participation.

**Proposed by Cllr Gavin Hill-John**

**Seconded by Cllr Adrian Robson**

### **Statutory Officers Commentary on the Conservative Budget Proposals 2019/20**

The amendment from the Conservative Group includes a number of new savings, increases to a number of existing savings, and reductions to two existing savings proposals. In addition, a new financial pressure has been identified. Furthermore, drawdowns from the General Reserve and Insurance Reserve have been proposed. No proposed savings or financial pressures have been rejected and there are no changes to the Capital Programme. Overall, the amendment results in a reduction to the Cabinet's increase to the rate of Council Tax.

The total value of increases to existing savings proposals stands at £377,000 and the new savings proposed total £3.765 million. The reductions to existing savings proposals amount to £110,000 and the financial pressure amounts to £250,000. It is proposed that £200,000 will be drawn down from the General Reserve and £150,000 from the Insurance Reserve. The net effect on the overall budget position is to reduce resources required by £4.132 million and this would facilitate a reduction in the proposed increase to the rate of Council Tax, with the amendment proposing an increase of 1.899%.

The proposals have not been subject to detailed discussions with directorates, nor have equality impact assessments been undertaken in respect of these. However, within this constraint, they have been reviewed as to their financial achievability and risk.

The most significant in value of the new savings proposals is in connection with the general contingency held for savings shortfalls. This contingency totals £3 million and the amendment is to remove this budget in full, which would present a major risk to the ongoing financial resilience of the Council. With the identification of savings becoming increasingly harder each year, the removal of this contingency could significantly impact upon the Council's revenue budget monitoring position in future years and seriously jeopardise the overall financial resilience of the Council. Of the Cabinet's savings proposals, 42% of the value of the savings are rated as red or red-amber in terms of achievability. Therefore, this evidences that there is a risk that some proposals may not be achieved within 2019/20 and, if the contingency was to be removed, this may result in the Council's budget overspending which would need to be funded from the General Reserve at the year end. If this was the case, this would result in a significant weakening of the Council's balance sheet and overall financial resilience.

A number of the changes to existing savings proposals relate to income generation, as well as the inclusion of a new proposal to move to an income generation culture across the Council. These total £360,000 and are in addition to the Cabinet's existing income generation proposals which total £2.114 million. Where an increased target is proposed, this would increase the pressure on the achievability risk which is already red or red-amber. By introducing an income generation culture, totalling £200,000, it would be

essential to understand the details so the potential impact upon achievability can be understood. As this proposal would be categorised as at the general planning stage, and is in addition to a number of existing income generation proposals, it would be appropriate to categorise it as a red risk. In addition, to enable such a proposal to proceed, it would be necessary to receive detailed business cases prior to the start of the new financial year. This would allow a fully informed view of the overall risk to be taken and allow implementation of new income streams as soon as possible, ensuring that as much of the saving is achieved in 2019/20 as is possible.

There are a number of proposals to increase the value of the savings where only general planning has been undertaken to date. General planning suggests that there is further work to be undertaken on these proposals and that there could be risks in terms of achievability. Increasing these proposals further presents an additional risk to their achievement. There are a number of Council-wide savings the detail of which is yet to be defined and, as a result it would be assumed at this point, that there is a red risk to their achievability.

This alternative budget outlines the intended use of both general and earmarked reserves. The first proposal is to drawdown £200,000 from the General Reserve. This reserve is not held for a specific purpose or known commitments and, therefore, exists as part of the Council's financial resilience measures and is required for any unexpected or emergency events. On this basis, reducing the balance in this reserve by any amount weakens the Council's financial resilience and the ability to respond to unexpected financial challenges. In terms of the proposal to utilise £150,000 from the Council's Insurance Reserve, again this presents a risk in terms of financial resilience. The reason for this is that this reserve is held to guard against unexpected insurance events and reducing this balance could present a risk to the Council's ability to meet the costs arising from these events. It could also potentially lead to financial pressures in future years, should the periodic reviews of the Insurance Fund recommend an increase to the overall level of reserve held.

### **Legal Implications**

The legal context and implications set out in the main budget report also apply to these proposals.

Any specific proposals which are developed in relation to these proposals will require appropriate consultation, equality impact assessment, and evaluation in relation to the Council's wellbeing objectives. Where these alternative proposals require consultation and an equality impact assessment, any decision taken to incorporate the proposals into the Council's budget will be an in principle decision, and the details of the implementation proposals will have to be subject to consultation and equality impact assessments which must be taken into account in a final decision on the implementation.

## **Budget Summary – Conservative Proposal 2019/20**

<b>Resources Available:</b>	<b>£000</b>	<b>£000</b>
Welsh Government	(444,629)	
Use of Reserves	(3,100)	
Council Tax at 1.899% Increase	<u>(171,169)</u>	

**(618,898)**

### **Resources Needed:**

2018/19 Adjusted Base Budget	610,400
Commitments, Inflation & Realignments	26,842
New Financial Pressures Accepted	5,045

### **Less:**

Council Savings	(20,189)
Removal of Contingency Budget	(3,000)
Reduction in FRM	<u>(200)</u>

**618,898**

## **RECOMMENDATIONS – CONSERVATIVE GROUP**

### **(a) Recommendations to Council**

The Conservative Group have examined the Cabinet budget proposals and considered the responses received to the Budget Consultation. Having taken account of the comments of the Corporate Director Resources in respect of the robustness of the attached alternative budget and the adequacy of reserves as required under Section 25 of the Local Government Act 2003, the Conservative Group recommend that Council:

1.0 Approve the Revenue, Capital and Housing Revenue Account budgets including all proposals and increasing the Council Tax by 1.899% as set out in this report and that the Council resolve the following terms.

2.0 That it be noted that at its meeting on 13 December 2018 the Council calculated the following amounts for the year 2019/20 in accordance with the regulations made under Section 33(5) of the Local Government Finance Act 1992:-

a) 145,499 being the amount calculated in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) (Wales) Regulations 1995, as amended, as its Council Tax base for the year.

b) Lisvane	2,409
Pentyrch	3,280
Radyr	3,783
St. Fagans	1,423
Old St. Mellons	1,828
Tongwynlais	817

being the amounts calculated in accordance with Regulation 6 of the Regulations as the amounts of its Council Tax base for the year for dwellings in those parts of its area to which special items relate.

2.1 Agree that the following amounts be now calculated by the County Council of the City and County of Cardiff for the year 2019/20 in accordance with Sections 32 to 36 of the Local Government Finance Act 1992:-

a) Aggregate of the amounts which the Council estimates for the items set out in Section 32(2)(a) to (d) (including Community Council precepts totalling £396,847).

£1,021,677,847

b) Aggregate of the amounts which the Council estimates for items set out in Section 32(3)(a) and (c).

£405,883,000

c) Amount by which the aggregate at 2.1(a) above exceeds the aggregate at 2.1(b) above calculated in accordance with Section 32(4) as the budget requirement for the year.

£615,794,847

d) Aggregate of the sums which the Council estimates will be payable for the year into its Council Fund in respect of Revenue Support Grant, its council tax reduction scheme, redistributed Non-Domestic Rates.

£444,629,480

e) The amount at 2.1(c) above less the amount at 2.1(d) (net of the amount for discretionary relief of £400,000), all divided by the amount at 2.0(a) above, calculated in accordance with Section 33(1) as the basic amount of Council Tax for the year.

£1,179.15

f) Aggregate amount of all special items referred to in Section 34(1).

£396,847

g) Amount at 2.1(e) above less the result given by dividing the amount at 2.1(f) above by the amount at 2.0(a) above, in accordance with Section 34(2) of the Act, as the basic amount of Council Tax for the year for dwellings in those parts of the area to which no special items relate.

£1,176.42

h) The amounts given by adding to the amount at 2.1(g) above the amounts of special items relating to dwellings in those parts of the Council's area mentioned below, divided in each case by the amount at 2.0(b) above, calculated in accordance with Section 34(3) as the basic amounts of Council Tax for the year for dwellings in those parts of the area to which special items relate.

	£
Lisvane	1,192.61
Pentyrch	1,223.68
Radyr	1,209.29
St. Fagans	1,190.83
Old St. Mellons	1,196.66
Tongwynlais	1,202.12

- i) The amounts given by multiplying the amounts at 2.1(g) and 2.1(h) above by the number which in the proportion set out in the Council Tax (Valuation Bands) (Wales) Order 2003 is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D calculated in accordance with Section 36(1) of the Act as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

#### VALUATION BANDS

	A £	B £	C £	D £	E £	F £	G £	H £	I £
<b>Area</b>									
Lisvane	795.07	927.58	1,060.10	1,192.61	1,457.64	1,722.67	1,987.68	2,385.22	2,782.76
Pentyrch	815.79	951.75	1,087.72	1,223.68	1,495.61	1,767.54	2,039.47	2,447.36	2,855.25
Radyr	806.19	940.56	1,074.93	1,209.29	1,478.02	1,746.76	2,015.48	2,418.58	2,821.68
St. Fagans	793.89	926.20	1,058.52	1,190.83	1,455.46	1,720.09	1,984.72	2,381.66	2,778.60
Old St. Mellons	797.77	930.73	1,063.70	1,196.66	1,462.59	1,728.52	1,994.43	2,393.32	2,792.21
Tongwynlais	801.41	934.98	1,068.55	1,202.12	1,469.26	1,736.40	2,003.53	2,404.24	2,804.95
All other parts of the Council's Area	784.28	914.99	1,045.71	1,176.42	1,437.85	1,699.28	1,960.70	2,352.84	2,744.98

- 2.2 That it be noted that for the year 2019/20, the Police and Crime Commissioner for South Wales has stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992 for each of the categories of dwelling shown below:-

#### VALUATION BANDS

A £	B £	C £	D £	E £	F £	G £	H £	I £
171.68	200.29	228.91	257.52	314.75	371.97	429.20	515.04	600.88

- 2.3 Having calculated the aggregate in each case of the amounts at 2.1(i) and 2.2 above, the County Council of the City and County of Cardiff in accordance with Section 30(2) of the Local Government Finance Act 1992 hereby sets the following amounts as the amounts of Council Tax for the year 2019/20 for each of the categories of dwellings shown below:-



Part of Council's Area  
**VALUATION BANDS**

	<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>	<b>E</b>	<b>F</b>	<b>G</b>	<b>H</b>	<b>I</b>
<b>Area</b>	<b>£</b>	<b>£</b>	<b>£</b>	<b>£</b>	<b>£</b>	<b>£</b>	<b>£</b>	<b>£</b>	<b>£</b>
Lisvane	966.75	1,127.87	1,289.01	1,450.13	1,772.39	2,094.64	2,416.88	2,900.26	3,383.64
Pentyrch	987.47	1,152.04	1,316.63	1,481.20	1,810.36	2,139.51	2,468.67	2,962.40	3,456.13
Radyr	977.87	1,140.85	1,303.84	1,466.81	1,792.77	2,118.73	2,444.68	2,933.62	3,422.56
St. Fagans Old St.	965.57	1,126.49	1,287.43	1,448.35	1,770.21	2,092.06	2,413.92	2,896.70	3,379.48
Mellons	969.45	1,131.02	1,292.61	1,454.18	1,777.34	2,100.49	2,423.63	2,908.36	3,393.09
Tongwynlais	973.09	1,135.27	1,297.46	1,459.64	1,784.01	2,108.37	2,432.73	2,919.28	3,405.83
All other parts of the Council's Area	955.96	1,115.28	1,274.62	1,433.94	1,752.60	2,071.25	2,389.90	2,867.88	3,345.86

2.4 Authorise the Corporate Director Resources to make payments under Section 38 of the Local Government (Wales) Act 1994 from the Council Fund by equal instalments on the last working day of each month from April 2019 to March 2020 in respect of the precept levied by the Police and Crime Commissioner for South Wales in the sum of £37,469,009.

2.5 That the Common Seal be affixed to the said Council Tax.

2.6 The Common Seal be affixed to precepts for Port Health Expenses for the period 1 April 2019 to 31 March 2020 namely

	£
The County Council of the City and County of Cardiff	113,864
The Vale of Glamorgan County Borough Council	12,736

2.7 Agree that notices of the making of the said Council Taxes signed by the Chief Executive be given by advertisement in the local press under Section 38(2) of the Local Government Finance Act 1992.

3.0 In accordance with the Local Government Act 2003, the Local Authority (Capital Finance and Accounting) (Wales) Regulations 2003 and subsequent amendments and the CIPFA Prudential Code and Treasury Management Codes of Practice:

- (a) Approve the Capital Strategy 2019/20
- (b) Approve the Treasury Management Strategy 2019/20 and authorise the Section 151 Officer to raise such funds as may be required to finance capital expenditure by temporary or long term borrowing
- (c) Approve the Prudential Indicators for 2019/20 to 2023/24 including the affordable borrowing limit

- (d) Delegate to the Section 151 Officer the authority to effect movement between the limits for borrowing and long term liabilities within the limit for any year and to bring forward or delay schemes within the Capital Programme.
  - (e) Approve the Minimum Revenue Provision Policy for 2019/20.
- 4.0 To approve the Budgetary Framework outlined in this report including the Affordability Envelope detailed in this report. This will be subject to the approval of a business case in respect of the indoor arena and the financial implications of such a decision being within the affordability and borrowing implications outlined.
- 5.0 Maintain the current Council Tax Reduction Scheme as set out in the report.
- 6.0 Instruct the Cabinet to undertake a full review into how it carries out its budget consultation with young people so that future budget consultations benefit from their full participation.

**THE CONSERVATIVE GROUP**  
**26 February 2019**

## The Proposal in the Budget Report under Agenda item 13(b) be amended as below:

Liberal Democrat Group

Category	Description	(Savings)/ Costs £000	Cumulative £000
<b>New or Council-Wide Savings Proposals</b>	One-off deletion of direct revenue financing budget which forms part of the funding for the proposed Capital Programme.	(210)	(210)
<b>Additional Expenditure/Pressures</b>	A one-off budget allocation of £500,000 to address immediate rough sleeping challenges with a focus on early help initiatives.	500	290
<b>Financial Resilience Mechanism</b>	One-off reduction to the FRM, by deleting the proposed allocation to support and communicate enhanced information to residents in respect of the Council's Waste Service.	(144)	146
	Remove the current Cabinet proposal in relation to Bus Routes – Subsidy.	(750)	(604)
	Replace with the following one-off allocation from the FRM. To create a fund that can be used to support the provision of bus routes in the city. The fund will be utilised following relevant consultation that can inform consideration of the most appropriate means to achieve this. This might include providing a social subsidy where deemed necessary but could also involve providing necessary infrastructure to support bus services. The resource would be used over a two year period.	750	146
<b>Use of Reserves and Contingency Budgets</b>	Reduction in the level of General Contingency. This reduces the Contingency to £1.715 million.	(1,285)	(1,139)
	One-off transfer from the Homelessness Reserve to fund support for rough sleepers. This reduces the estimated balance in the reserve to £866,000.	(100)	(1,239)
		(1,239)	(1,239)
<b>Capital Budget</b>	Reduction to the Property Asset Renewal budget following the deletion of the direct revenue financing budget which partly funds this allocation.	(210)	(210)
		(210)	(210)

**Proposed by: Cllr Rodney Berman**

**Seconded by: Cllr Joe Boyle**

## **Statutory Officers Commentary on the Liberal Democrat Budget Proposals 2019/20**

The proposal from the Liberal Democrat Group includes additional one-off growth and savings, a reduction in specific contingency budgets and an increased use of earmarked reserves when compared with the Cabinet Budget Proposal. Overall, this results in a net reduction of £1.239 million to the funding requirement, reducing the proposed increase in Council Tax for 2019/20 to 4.0%. The proposals have not been subject to detailed discussions with directorates or further equality impact assessments. However, within this constraint they have been reviewed as to their financial achievability.

The proposal includes a budget saving of £210,000 through the deletion of the direct revenue financing budget which forms part of the funding for the Capital Programme and a saving of £144,000 through a reduction to the Financial Resilience Mechanism (FRM) by deleting the proposed allocation to support and communicate enhanced information to residents in respect of the Council's Waste Service. These are both one-off savings in 2019/20 and will not impact on the Capital Programme or the level of the FRM budget in future years. The one-off deletion of the direct revenue financing budget will however reduce the Property Asset Renewal Budget in the Capital Programme by £210,000 in 2019/20.

Additional one-off budget of £500,000 is proposed in order to address immediate rough sleeping challenges with a focus on early help initiatives. This is partly funded through a one-off transfer of £100,000 from the Homelessness Reserve. This reduces the estimated balance in the reserve at 31 March 2020 to £866,000 thereby reducing the amount available to support initiatives and expenditure in future years. The proposal also deletes the current Cabinet proposal for a £750,000 allocation from the FRM in relation to bus routes subsidy and replaces it with an alternative proposal relating to bus routes including infrastructure also amounting to £750,000.

The proposal includes a reduction of £1.285 million to the General Contingency Budget, reducing it from £3.0 million to £1.715 million. This budget supports the overall financial resilience of the Council by acting as a buffer to offset the impact of any in-year savings shortfalls or unanticipated financial pressures. The proposal represents a significant reduction to this budget and increases the potential risk of the need to utilise general reserves to maintain the Council's ability to balance its in-year revenue budget should difficulties arise.

### **Legal Implications**

The legal context and implications set out in the main budget report also apply to these proposals.

Any specific proposals which are developed in relation to these proposals, such as providing the necessary infrastructure to support bus services, will require identification of the legal power, and will need to follow the relevant statutory processes. They may require appropriate consultation, equality impact assessment, and evaluation in relation to the Council's wellbeing objectives. Where these alternative proposals require consultation and an equality impact assessment, any decision taken to incorporate the proposals into the Council's budget will be an in principle decision, and the details of the

implementation proposals will have to be subject to consultation and equality impact assessments which must be taken into account in a final decision on the implementation.

### **Budget Summary – Liberal Democrat Proposal 2019/20**

<b>Resources Available:-</b>	<b>£000</b>	<b>£000</b>
Welsh Government	(444,629)	
Use of Reserves	(2,850)	
Council Tax at 4.0% increase	<u>(174,698)</u>	
		<b>(622,177)</b>

<b>Resources Needed:-</b>	
2018/19 adjusted Base Budget	610,400
Commitments, inflation and realignments	27,478
New Financial Pressures Accepted	5,295

**Less:**

Council Savings	(19,367)	
Reduction in Contingency Budget	(1,285)	
Reduction in FRM	<u>(344)</u>	
		<b>622,177</b>

### **RECOMMENDATIONS – LIBERAL DEMOCRAT GROUP**

(a) Recommendations to Council

The Liberal Democrat Group have examined the Cabinet budget proposals and considered the responses received in the Budget Consultation. Having taken account of the comments of the Corporate Director Resources in respect of the robustness of the attached alternative budget and the adequacy of reserves as required under Section 25 of the Local Government Act 2003, the Liberal Democrat Group recommend that Council:

- 1.0 Approve the Revenue, Capital and Housing Revenue Account budgets including all proposals and increasing the Council Tax by 4.0% as set out in this report and that the Council resolve the following terms.
- 2.0 That it be noted that at its meeting on 13 December 2018 the Council calculated the following amounts for the year 2019/20 in accordance with the regulations made under Section 33(5) of the Local Government Finance Act 1992:-
  - a) 145,499 being the amount calculated in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) (Wales) Regulations 1995, as amended, as its Council Tax base for the year.
  - b)
 

Lisvane	2,409
Pentyrch	3,280
Radyr	3,783
St. Fagans	1,423
Old St. Mellons	1,828
Tongwynlais	817

being the amounts calculated in accordance with Regulation 6 of the Regulations as the amounts of its Council Tax base for the year for dwellings in those parts of its area to which special items relate.

2.1 Agree that the following amounts be now calculated by the County Council of the City and County of Cardiff for the year 2019/20 in accordance with Sections 32 to 36 of the Local Government Finance Act 1992:-

a) Aggregate of the amounts which the Council estimates for the items set out in Section 32(2)(a) to (d) (including Community Council precepts totalling £396,847).

£1,024,596,847

b) Aggregate of the amounts which the Council estimates for items set out in Section 32(3)(a) and (c).

£405,273,000

c) Amount by which the aggregate at 2.1(a) above exceeds the aggregate at 2.1(b) above calculated in accordance with Section 32(4) as the budget requirement for the year.

£619,323,847

d) Aggregate of the sums which the Council estimates will be payable for the year into its Council Fund in respect of Revenue Support Grant, its council tax reduction scheme, redistributed Non-Domestic Rates.

£444,629,480

e) The amount at 2.1(c) above less the amount at 2.1(d) (net of the amount for discretionary relief of £400,000), all divided by the amount at 2.0(a) above, calculated in accordance with Section 33(1) as the basic amount of Council Tax for the year.

£1,203.41

f) Aggregate amount of all special items referred to in Section 34(1).

£396,847

g) Amount at 2.1(e) above less the result given by dividing the amount at 2.1(f) above by the amount at 2.0(a) above, in accordance with Section 34(2) of the Act, as the basic amount of Council Tax for the year for dwellings in those parts of the area to which no special items relate.

£1,200.68

h) The amounts given by adding to the amount at 2.1(g) above the amounts of special items relating to dwellings in those parts of the Council's area mentioned below, divided in each case by the amount at 2.0(b) above, calculated in accordance with Section 34(3) as the basic amounts of Council Tax for the year for dwellings in those parts of the area to which special items relate.

	£
Lisvane	1,216.87
Pentyrch	1,247.94
Radyr	1,233.55
St. Fagans	1,215.09
Old St. Mellons	1,220.92
Tongwynlais	1,226.38

- i) The amounts given by multiplying the amounts at 2.1(g) and 2.1(h) above by the number which in the proportion set out in the Council Tax (Valuation Bands) (Wales) Order 2003 is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D calculated in accordance with Section 36(1) of the Act as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

#### VALUATION BANDS

	A	B	C	D	E	F	G	H	I
	£	£	£	£	£	£	£	£	£
<b>Area</b>									
Lisvane	811.24	946.45	1,081.66	1,216.87	1,487.28	1,757.70	2,028.11	2,433.74	2,839.35
Pentyrch	831.96	970.62	1,109.28	1,247.94	1,525.25	1,802.57	2,079.90	2,495.88	2,911.84
Radyr	822.36	959.43	1,096.49	1,233.55	1,507.66	1,781.79	2,055.91	2,467.10	2,878.27
St. Fagans	810.06	945.07	1,080.08	1,215.09	1,485.10	1,755.12	2,025.15	2,430.18	2,835.19
Old St. Mellons	813.94	949.60	1,085.26	1,220.92	1,492.23	1,763.55	2,034.86	2,441.84	2,848.80
Tongwynlais	817.58	953.85	1,090.11	1,226.38	1,498.90	1,771.43	2,043.96	2,452.76	2,861.54
All other parts of the Council's Area	800.45	933.86	1,067.27	1,200.68	1,467.49	1,734.31	2,001.13	2,401.36	2,801.57

- 2.2 That it be noted that for the year 2019/20, the Police and Crime Commissioner for South Wales has stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992 for each of the categories of dwelling shown below:-

#### VALUATION BANDS

A	B	C	D	E	F	G	H	I
£	£	£	£	£	£	£	£	£
171.68	200.29	228.91	257.52	314.75	371.97	429.20	515.04	600.88

- 2.3 Having calculated the aggregate in each case of the amounts at 2.1(i) and 2.2 above, the County Council of the City and County of Cardiff in accordance with Section 30(2) of the Local Government Finance Act 1992 hereby sets the following amounts as the amounts of Council Tax for the year 2019/20 for each of the categories of dwellings shown below:-

Part of Council's Area  
**VALUATION BANDS**

Area	A £	B £	C £	D £	E £	F £	G £	H £	I £
Lisvane	982.92	1,146.74	1,310.57	1,474.39	1,802.03	2,129.67	2,457.31	2,948.78	3,440.23
Pentyrch	1,003.64	1,170.91	1,338.19	1,505.46	1,840.00	2,174.54	2,509.10	3,010.92	3,512.72
Radyr	994.04	1,159.72	1,325.40	1,491.07	1,822.41	2,153.76	2,485.11	2,982.14	3,479.15
St. Fagans	981.74	1,145.36	1,308.99	1,472.61	1,799.85	2,127.09	2,454.35	2,945.22	3,436.07
Old St. Mellons	985.62	1,149.89	1,314.17	1,478.44	1,806.98	2,135.52	2,464.06	2,956.88	3,449.68
Tongwynlais	989.26	1,154.14	1,319.02	1,483.90	1,813.65	2,143.40	2,473.16	2,967.80	3,462.42
All other parts of the Council's Area	972.13	1,134.15	1,296.18	1,458.20	1,782.24	2,106.28	2,430.33	2,916.40	3,402.45

2.4 Authorise the Corporate Director Resources to make payments under Section 38 of the Local Government (Wales) Act 1994 from the Council Fund by equal instalments on the last working day of each month from April 2019 to March 2020 in respect of the precept levied by the Police and Crime Commissioner for South Wales in the sum of £37,469,009.

2.5 That the Common Seal be affixed to the said Council Tax.

2.6 The Common Seal be affixed to precepts for Port Health Expenses for the period 1 April 2019 to 31 March 2020 namely

	£
The County Council of the City and County of Cardiff	113,864
The Vale of Glamorgan County Borough Council	12,736

2.7 Agree that notices of the making of the said Council Taxes signed by the Chief Executive be given by advertisement in the local press under Section 38(2) of the Local Government Finance Act 1992.

3.0 In accordance with the Local Government Act 2003, the Local Authority (Capital Finance and Accounting) (Wales) Regulations 2003 and subsequent amendments and the CIPFA Prudential Code and Treasury Management Codes of Practice:

(a) Approve the Capital Strategy 2019/20

(b) Approve the Treasury Management Strategy 2019/20 and authorise the Section 151 Officer to raise such funds as may be required to finance capital expenditure by temporary or long term borrowing

(c) Approve the Prudential Indicators for 2019/20 to 2023/24 including the affordable borrowing limit



- (d) Delegate to the Section 151 Officer the authority to effect movement between the limits for borrowing and long term liabilities within the limit for any year and to bring forward or delay schemes within the Capital Programme.
  - (e) Approve the Minimum Revenue Provision Policy for 2019/20.
- 4.0 To approve the Budgetary Framework outlined in this report including the Affordability Envelope detailed in this report. This will be subject to the approval of a business case in respect of the indoor arena and the financial implications of such a decision being within the affordability and borrowing implications outlined.
- 5.0 Maintain the current Council Tax Reduction Scheme as set out in the report.

**THE LIBERAL DEMOCRAT GROUP**  
**26 FEBRUARY 2019**

This page is intentionally left blank

**The Proposal in the Budget Report under Agenda item 13(c) be amended as below:**

Cllr McEvoy (Independent)

Line	Directorate	Description	(Savings)/ Costs £000	Cumulative £000
<b>Directorate Savings</b>				
11	Economic Development	Reduce Operational Cost of Estate	(30)	(30)
37	Social Services	Safely reduce the number of children entering local authority care by enhancing protective factors within the child's home and community	(100)	(130)
	Council Wide Efficiencies	Reduction in Newspapers / Periodicals	(5)	(135)
	Council Wide Efficiencies	Senior Management Restructure	(287)	(422)
	Corporate Management	Withdraw from Core Cities membership	(44)	(466)
	Corporate Management	Commence the withdrawal from the Welsh Local Government Association	0	(466)
<b>Savings Adjustment - Total</b>			(466)	
<b>Additional Expenditure/ Financial Pressures</b>				
2	Education & Lifelong Learning	Local Development Plan – Educational Implications	(50)	(516)
4	Housing & Communities	Implementation of the Support For Families Model	(500)	(1016)
8	Social Services	Implement new fostering business model	(300)	(1316)
9	Social Services	Potential cost implications of Supported Living Tender	(100)	(1416)
10	Social Services	Increased capacity for Information Governance activity related to disclosures in care proceedings	(64)	(1480)
11	Planning, Transport & Environment	City Centre Public Realm Improvements	(20)	(1500)
18	Legal Services	Increase in Demand for Children's Safeguarding work	(351)	(1851)
		St David's Day Festival	100	(1751)
		Family Support Fund	1100	(651)
		Parent Advocacy Fund	351	(300)
		Care Leaver to Social Work apprenticeships	200	(100)
		Waugron Road and recycling, including community skips	250	150

Line	Directorate	Description	(Savings)/ Costs £000	Cumulative £000
		<b>Net Impact of Adjustments and Additional Proposals</b>	<b>150</b>	150
		<b>Use of Earmarked Reserves</b>		
1		<b>Apprenticeships &amp; Trainee</b> - To support the Council's commitment to young people through funding for apprenticeships and trainees	(200)	(50)
9		<b>Cardiff Enterprise Zone</b> – To fund expenditure in Cardiff Enterprise Zone in future years	(100)	(150)
56		<b>Waste Management</b> – To fund costs in waste management initiatives to achieve recycling targets and offset impact on additional tonnage and waste management costs	(250)	(400)
		All Earmarked Reserves to be reviewed in order to release a further £1 million.	(1,000)	(1400)
		<b>Earmarked Reserves</b>	<b>(1550)</b>	
		<b>General Reserves</b>		
		<b>Drawdown from General Reserves</b>	(300)	(1,700)
		<b>Additional Expenditure</b>		
		<b>Provide support to those impacted by Bedroom Tax</b>	1,700	0
		<b>Housing Revenue Account Amendment</b>		
		<b>HRA General Reserves</b>		
		<b>Drawdown from HRA General Reserves</b>	(500)	(500)
		<b>Additional expenditure</b>		
		<b>Direct Revenue Financing</b> - to support new council houses	500	0

**Proposed by Cllr Neil McEvoy**

**Seconded by Cllr Andrea Gibson**

## **Statutory Officers Commentary on Cllr McEvoy (Independent) Budget Proposals 2019/20**

The proposals increase the level of resources available in order to establish a fund to provide support to those impacted by the “Bedroom Tax”. The proposals set out ensure that the increase in Council Tax remains at 4.9% for 2019/20. The proposals have not been subject to detailed discussions with directorates nor have equality impact assessments been further reviewed. However, within this constraint their financial achievability has been reviewed and considered.

This proposal sets up a fund to support those impacted by the “Bedroom Tax”. The Council has discretion to make payments up to a cap of £1.7 million. The Council currently provides assistance to those householders that have committed to downsizing within an appropriate time scale. This proposal will widen support to an increased number of affected households. In the event of this proposal being accepted a detailed plan will be required to be drawn up which will consider how this money will be used to provide support to those impacted.

The alternative budget includes an increase to savings proposals of £429,000. These include additional targets for senior management reductions of £287,000 which is primarily predicated on the two currently vacant posts on this tier not being filled. In assessing the achievability of this risk then my view is that it will be amber-green but red-amber for residual risk to service delivery. There are also proposals to increase the efficiencies in operating the estate (£30,000) and increasing the saving on safely reducing the number of children entering local authority care by an additional £100,000. Whilst the achievability risk for the operational estate remains at amber-green, the risk in relation to the Social Services proposal increases to red-amber. In addition, a £5,000 Council-wide saving is proposed in relation to spend on newspapers and periodicals and there is a proposal to withdraw from Core Cities membership (£44,000). The achievability and residual risk of these proposals are assessed as a green. There is a further proposal to commence withdrawal from the WLGA which requires three years notice. This saving of £160,000 will then be able to be achieved in 2022/23.

It is proposed that the financial pressure bids in relation to implementing a Support for Families Model (£500,000) and a new fostering model (£300,000) are deleted and replaced with a Family Support Fund budget of £1.1 million. The Support for Families model was a Cabinet pre-budget decision and some posts have been filled and a decision needs to be made as to whether or not these posts can be funded from the new fund or within the overall Housing and Communities budget. In addition, the financial pressure bid for additional legal work in respect of increased demand in Children’s safeguarding is rejected and replaced with a parent advocacy fund in order to deliver better outcomes for children without recourse to legal action. This proposal has a significant element of risk that the legal costs for the Council in the short term will exceed the budget allocated to it. There are other proposals to reduce pressure bids such as educational planning implications of the Local Development Plan (£50,000), the potential cost implications of the Supported Living Tender (£100,000) and the City Centre Public Realm improvements (£20,000). It is also proposed that the financial pressure for increased capacity in respect to disclosure in care proceedings (£64,000) is removed.

New financial pressures added to the budget are in respect of St David’s Day celebrations (£100,000), the re-opening of Waungron Road, to improve recycling and increase

community skips (£250,000) and to introduce a scheme for care leavers to take up social work apprenticeships (£200,000).

In order to keep the budget in balance, it is proposed to use £1.55 million from Earmarked Reserves, which is in addition to the £2.75 million already being used. Part of the funding will be from Cardiff Enterprise Zone (£100,000), Apprenticeship & Training (£200,000) and Waste Management (£250,000) earmarked reserves respectively. The proposal also includes a further review of earmarked reserves in order to release a further £1 million representing circa 3.5% of the total estimated earmarked reserves as at 31 March 2020. The drawdown of a further £1.55 million will have an adverse impact on the Council's overall financial resilience and reduce the ability of the Council to react to changing circumstances if needed.

The proposal to support those impacted by the "Bedroom Tax" is for one year and any continuation of that proposal going forward would put pressure on the budget gap for the medium term.

In addition, to the budget proposals above this amendment also looks to increase the funds available to the Housing Revenue Account (HRA) by £500,000 in order to invest in additional properties for the Council Housing stock. This additional investment will be funded by a drawdown from the HRA General Reserve and the length of the investment needs to match the length of the funding. The use of reserves is to be used primarily for one off purposes and any decision to use this amount to borrow will be considered too high a risk and place a heavy burden on the financial resilience of the HRA going forward.

### **Legal Implications**

The legal context and implications set out in the main budget report also apply to these proposals.

Where these alternative proposals require consultation and an equality impact assessment, any decision taken to incorporate the proposals into the Council's budget will be an in principle decision, and the details of the implementation proposals will have to be subject to consultation and equality impact assessments which must be taken into account in a final decision on the implementation. For example the proposal to provide additional support to those affected by the "Bedroom Tax" would require consultation and equality impact assessments to be carried out on the proposed assessment criteria, and these would have to be taken into account in making final decisions on the implementation of the proposal.

In relation to the proposal to reduce expenditure on children's safeguarding by proposing to safely reduce the number of children entering local authority care by enhancing protective factors within child's home and community, members will be aware that Section 1 of the Children's Act 1989 states that the child's welfare is the paramount consideration which must be taken into account.

If accepted the proposals not to increase capacity for Information Governance activity related to disclosures in care proceedings and not to fund the Increase in demand for legal work in relation to children's safeguarding, would lead to an increased risk of the Council failing to meet court orders in relation to children's safeguarding matters and therefore

potentially failing in its statutory duties. A decision not to implement the support for families model and the new fostering business model could also increase this risk. In practise expenditure needed to meet our statutory duties would have to be incurred and there would be an increased risk of budget overspend.

**Budget Summary 2019/20**

<b>Resources Available:-</b>	<b>£000</b>	<b>£000</b>
Welsh Government	(444,629)	
Use of Reserves	(4,600)	
Council Tax at 4.9% increase	<u>(176,210)</u>	
		<b>(625,439)</b>
 <b>Resources Needed:-</b>		
2018/19 adjusted Base Budget	610,400	
Commitments, inflation and realignments	27,751	
New Financial Pressures Accepted	7,111	
 <b>Less:</b>		
Council Savings	(19,623)	
Reduction in FRM	<u>(200)</u>	
		<b>625,439</b>

**RECOMMENDATIONS**

(a) Recommendations to Council

The Proposer has examined the Cabinet budget proposals and considered the responses received to the budget consultation. Having taken account of the comments of the Corporate Director Resources in respect of the robustness of the attached alternative budget and the adequacy of reserves as required under Section 25 of the Local Government Act 2003, the Proposer recommends that Council:

- 1.0 Approve the Revenue, Capital and Housing Revenue Account budgets including all proposals and increasing the Council Tax by 4.9% as set out in this report and that the Council resolve the following terms.
- 2.0 That it be noted that at its meeting on 13 December 2018 the Council calculated the following amounts for the year 2019/20 in accordance with the regulations made under Section 33(5) of the Local Government Finance Act 1992:-
  - a) 145,499 being the amount calculated in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) (Wales) Regulations 1995, as amended, as its Council Tax base for the year.
  - b) Lisvane 2,409

Pentyrch	3,280
Radyr	3,783
St. Fagans	1,423
Old St. Mellons	1,828
Tongwynlais	817

being the amounts calculated in accordance with Regulation 6 of the Regulations as the amounts of its Council Tax base for the year for dwellings in those parts of its area to which special items relate.

2.1 Agree that the following amounts be now calculated by the County Council of the City and County of Cardiff for the year 2019/20 in accordance with Sections 32 to 36 of the Local Government Finance Act 1992:-

a) Aggregate of the amounts which the Council estimates for the items set out in Section 32(2)(a) to (d) (including Community Council precepts totalling £396,847).

£1,027,858,847

b) Aggregate of the amounts which the Council estimates for items set out in Section 32(3)(a) and (c).

£407,023,000

c) Amount by which the aggregate at 2.1(a) above exceeds the aggregate at 2.1(b) above calculated in accordance with Section 32(4) as the budget requirement for the year.

£620,835,847

d) Aggregate of the sums which the Council estimates will be payable for the year into its Council Fund in respect of Revenue Support Grant, its council tax reduction scheme, redistributed Non-Domestic Rates.

£444,629,480

e) The amount at 2.1(c) above less the amount at 2.1(d) (net of the amount for discretionary relief of £400,000), all divided by the amount at 2.0(a) above, calculated in accordance with Section 33(1) as the basic amount of Council Tax for the year.

£1,213.80

f) Aggregate amount of all special items referred to in Section 34(1).

£396,847

g) Amount at 2.1(e) above less the result given by dividing the amount at 2.1(f) above by the amount at 2.0(a) above, in accordance with Section 34(2) of the Act, as the basic amount of Council Tax for the year for dwellings in those parts of the area to which no special items relate.

£1,211.07



- h) The amounts given by adding to the amount at 2.1(g) above the amounts of special items relating to dwellings in those parts of the Council's area mentioned below, divided in each case by the amount at 2.0(b) above, calculated in accordance with Section 34(3) as the basic amounts of Council Tax for the year for dwellings in those parts of the area to which special items relate.

	£
Lisvane	1,227.26
Pentyrch	1,258.33
Radyr	1,243.94
St. Fagans	1,225.48
Old St. Mellons	1,231.31
Tongwynlais	1,236.77

- i) The amounts given by multiplying the amounts at 2.1(g) and 2.1(h) above by the number which in the proportion set out in the Council Tax (Valuation Bands) (Wales) Order 2003 is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D calculated in accordance with Section 36(1) of the Act as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

#### VALUATION BANDS

	A £	B £	C £	D £	E £	F £	G £	H £	I £
<b>Area</b>									
Lisvane	818.16	954.53	1,090.89	1,227.26	1,499.98	1,772.71	2,045.42	2,454.52	2,863.60
Pentyrch	838.88	978.70	1,118.51	1,258.33	1,537.95	1,817.58	2,097.21	2,516.66	2,936.09
Radyr	829.28	967.51	1,105.72	1,243.94	1,520.36	1,796.80	2,073.22	2,487.88	2,902.52
St. Fagans	816.98	953.15	1,089.31	1,225.48	1,497.80	1,770.13	2,042.46	2,450.96	2,859.44
Old St. Mellons	820.86	957.68	1,094.49	1,231.31	1,504.93	1,778.56	2,052.17	2,462.62	2,873.05
Tongwynlais	824.50	961.93	1,099.34	1,236.77	1,511.60	1,786.44	2,061.27	2,473.54	2,885.79
All other parts of the Council's Area	807.37	941.94	1,076.50	1,211.07	1,480.19	1,749.32	2,018.44	2,422.14	2,825.82

- 2.2 That it be noted that for the year 2019/20, the Police and Crime Commissioner for South Wales has stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992 for each of the categories of dwelling shown below:-

#### VALUATION BANDS

A £	B £	C £	D £	E £	F £	G £	H £	I £
171.68	200.29	228.91	257.52	314.75	371.97	429.20	515.04	600.88

2.3 Having calculated the aggregate in each case of the amounts at 2.1(i) and 2.2 above, the County Council of the City and County of Cardiff in accordance with Section 30(2) of the Local Government Finance Act 1992 hereby sets the following amounts as the amounts of Council Tax for the year 2019/20 for each of the categories of dwellings shown below:-

Part of Council's Area  
**VALUATION BANDS**

Area	A £	B £	C £	D £	E £	F £	G £	H £	I £
Lisvane	989.84	1,154.82	1,319.80	1,484.78	1,814.73	2,144.68	2,474.62	2,969.56	3,464.48
Pentyrch	1,010.56	1,178.99	1,347.42	1,515.85	1,852.70	2,189.55	2,526.41	3,031.70	3,536.97
Radyr	1,000.96	1,167.80	1,334.63	1,501.46	1,835.11	2,168.77	2,502.42	3,002.92	3,503.40
St. Fagans	988.66	1,153.44	1,318.22	1,483.00	1,812.55	2,142.10	2,471.66	2,966.00	3,460.32
Old St. Mellons	992.54	1,157.97	1,323.40	1,488.83	1,819.68	2,150.53	2,481.37	2,977.66	3,473.93
Tongwynlais	996.18	1,162.22	1,328.25	1,494.29	1,826.35	2,158.41	2,490.47	2,988.58	3,486.67
All other parts of the Council's Area	979.05	1,142.23	1,305.41	1,468.59	1,794.94	2,121.29	2,447.64	2,937.18	3,426.70

2.4 Authorise the Corporate Director Resources to make payments under Section 38 of the Local Government (Wales) Act 1994 from the Council Fund by equal instalments on the last working day of each month from April 2019 to March 2020 in respect of the precept levied by the Police and Crime Commissioner for South Wales in the sum of £37,469,009.

2.5 That the Common Seal be affixed to the said Council Tax.

2.6 The Common Seal be affixed to precepts for Port Health Expenses for the period 1 April 2019 to 31 March 2020 namely

	£
The County Council of the City and County of Cardiff	113,864
The Vale of Glamorgan County Borough Council	12,736

2.7 Agree that notices of the making of the said Council Taxes signed by the Chief Executive be given by advertisement in the local press under Section 38(2) of the Local Government Finance Act 1992.

3.0 In accordance with the Local Government Act 2003, the Local Authority (Capital Finance and Accounting) (Wales) Regulations 2003 and subsequent amendments and the CIPFA Prudential Code and Treasury Management Codes of Practice:

(a) Approve the Capital Strategy 2019/20

- (b) Approve the Treasury Management Strategy 2019/20 and authorise the Section 151 Officer to raise such funds as may be required to finance capital expenditure by temporary or long term borrowing
  - (c) Approve the Prudential Indicators for 2019/20 to 2023/24 including the affordable borrowing limit
  - (d) Delegate to the Section 151 Officer the authority to effect movement between the limits for borrowing and long term liabilities within the limit for any year and to bring forward or delay schemes within the Capital Programme.
  - (e) Approve the Minimum Revenue Provision Policy for 2019/20.
- 4.0 To approve the Budgetary Framework outlined in this report including the Affordability Envelope detailed in this report. This will be subject to the approval of a business case in respect of the indoor arena and the financial implications of such a decision being within the affordability and borrowing implications outlined.
- 5.0 Maintain the current Council Tax Reduction Scheme as set out in the report.

**26 February 2019**  
**Cllr Neil McEvoy - Independent**

This page is intentionally left blank