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**MEMBER BRIEFING: SECOND CARDIFF LOCAL DEVELOPMENT PLAN  
ANNUAL MONITORING REPORT**

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**Reason for the Report**

1. To provide a short briefing to Members on the content of a Cabinet report titled 'Second Cardiff Local Development Plan Annual Monitoring Report' that is due to be presented to Cabinet at its meeting on Thursday 20<sup>th</sup> September 2018. Members are asked to note the content of this item and discuss any future actions relating to this report.
2. A copy of the 'Cardiff Local Development Plan 2006 to 2026 – 2<sup>nd</sup> Annual Monitoring Report – October 2018' is attached to this report respectively as **Appendices 1**.

**Background**

3. The Cardiff Local Development Plan 2006 to 2026 (LDP) was formally adopted by the Council on 28th January 2016. As part of the statutory development plan process the Council is required to prepare an Annual Monitoring Report (AMR) and submit to Welsh Government by the 31st October each year after Plan adoption.
4. This is the second AMR to be prepared since the adoption of the plan and is based on the period 1st April 2017 to 31st March 2018. The AMR consists of the following sections:
  - Executive Summary;
  - Introduction;
  - Contextual Information – changes to policy framework at a national or local level;
  - LDP Monitoring Process – explains the monitoring process undertaken;

- LDP Monitoring Indicators – reporting on the 107 LDP monitoring indicators which were agreed during the LDP examination process and set out in the Inspectors Report;
  - Sustainability Appraisal Monitoring – reporting on the 28 sustainability monitoring indicators;
  - Conclusions and recommendations – setting out an overall overview of all indicators and Plan performance in the first year following adoption.
5. This is the second year the LDP has been operative and this AMR provides a two year short-term position statement. It also provides a comparison with the baseline data provided by the first AMR published last year.
6. Future monitoring next year in the 3rd AMR will enable trends to be identified and firmer conclusions drawn. It will help inform the extent to which the LDP strategy, objectives and policies are being achieved. Importantly, the findings of this monitoring work over three consecutive years will directly help to inform the LDP review process as the Council is required to undertake a major review of the LDP four years after adoption in 2020.

### **The AMR Report**

7. Overall the findings of the second AMR for year two are generally positive with the majority of the indicators shown as green indicating that the majority of LDP policies are being implemented effectively. A summary of performance against the main Plan topics are set out in this report, with **Appendix 1** setting out the data and conclusions in more detail.
8. **Employment** – Land take up and provision of new jobs over the monitoring period has been strong and targets set out in the AMR have been surpassed with planning permission granted for several office schemes at Capital Quarter and Central Square and an additional 6,000 jobs being provided over the monitoring period.
9. **Transportation** – Data collected in relation to travel by sustainable modes is reflecting the fluctuations as shown in past trends over the last 10 years. This demonstrates that sustainable travel trends have continued to increase over the last

10 years for both work and shopping, although for leisure and education the trends show a slight decrease.

10. In terms of sustainable travel modes, significant progress has been made in meeting cycling targets for all journey purposes with cycling to work in particular having experienced growth in the past year (+5.2%). Train use has very slightly declined over the past year but the 10 year trend shows a significant increase. Walking has slightly decreased over the last year with a fluctuating longer term trend. Bus use has decreased, reflecting a longer term downward trend.
11. At this juncture, in the second year of LDP monitoring, without the significant roll-out of new houses and provision of supporting sustainable transportation infrastructure, the early stage of Metro delivery together with the ongoing implementation of wider Council initiatives, it is too early to draw any firm conclusions with regard to policy delivery, particularly given that the 50:50 modal split target relates to 2026. Future AMR's will provide formal regular annual updates.
12. **Housing** – New homes have now started to be completed on many of the LDP Strategic Sites. Furthermore, on the remaining sites ongoing dialogue with Developers demonstrates positive progress, following the master planning and infrastructure plans approach as set out in the LDP. Therefore, overall the plan-led approach is now starting to successfully bring forward the allocated sites to meet housing needs.
13. Specifically, there are new completions on 3 of the Strategic Sites. Approximately 170 completions have been achieved at St Ederyns Village, the North West Cardiff Strategic site has three separate outlets underway with more planned in the near future and works have commenced at Churchlands. In addition, work is set to commence North of Junction 33 shortly and planning applications are expected on the remaining Strategic Sites in the near future.
14. However, the monitoring data shows that completions from Strategic Sites allocated in the LDP have not been coming forward at the rates originally set out by Developers. Reasons for this vary from site to site, but it has become evident that there is a lag between LDP adoption and new houses being completed – in part

reflective of land ownership/legal technicalities between Developers and landowners and also the complexity of securing planning consents and accompanying Section 106 Agreements which fully deliver the Council's aspirations as set out in the LDP.

15. Overall, it is clear that there has been a lag between adoption and delivery. However the evidence summarised above demonstrates that good progress is now being made and importantly adhering to the masterplanning and infrastructure plan approach embedded in the LDP. Future AMR's will capture future delivery but the indications are that delivery will increase significantly in coming years.
16. **Gypsy and Traveller Sites** - work on progressing the identification of sites to meet the evidenced need for permanent and transit Gypsy and Traveller sites has been delayed due to the need to undertake additional detailed site investigations. These detailed technical assessments have now been completed and the Council is currently considering the implications of the findings of these assessments and ongoing flood defence works in order to determine options for taking this work forward. This has included ongoing discussions with Welsh Government.
17. **Biodiversity and Built Environment** – policies are shown to be functioning effectively.
18. **Waste** – recycling and other targets are being met.
19. **Minerals** - the city also has a healthy landbank of mineral reserves and policies relating to the protection of mineral reserves and resources are functioning effectively.
20. **Supplementary Planning Guidance** – Significant progress has been made in producing a programme of new Supplementary Planning Guidance (SPG) to support the policies in the adopted Plan and the Cardiff Infrastructure Plan has been updated. Work on this SPG programme will continue through the next twelve months and will be evidenced in the next AMR.

## **Conclusions**

21. Section 7 of the AMR provides the conclusions and recommendations of this second AMR which sets out short term position statement for year two and provides a

comparison with the baseline data provided by the first AMR published last year. The key conclusion is that while it is difficult to determine definitive trends in policy performance in the second year of reporting, overall progress is being made in delivering the identified targets and monitoring outcomes. There is no evidence through the AMR process to suggest the need for a full or partial review of the LDP at this early stage of plan implementation.

21. It is recommended that this AMR be submitted to the Welsh Government in accord with statutory requirements. Continued monitoring in future AMRs will help to identify any definitive trends in the performance of the Plan's strategy and policy framework.

### **Next Steps**

22. The third AMR in respect of the Cardiff LDP will be presented to Cabinet at the same time next year, with the broad structure of the AMR remaining the same from year to year in order to provide ease of analysis between successive reports. The AMR reports will be used to help inform the review of the LDP which the Council is required to undertake four years after Plan adoption (2020).
23. The AMR will be placed on the Council's website for information.

### **Way Forward**

24. Councillor Caro Wild, Cabinet Member for Strategic Planning & Transport has been invited to attend for this item. He will be supported by officers from the Planning, Transport & Environment Directorate.

### **Legal Implications**

22. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement

imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

### **Financial Implications**

23. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

### **RECOMMENDATION**

The Committee is recommended to:

- i. Note the contents of the report and attached Appendices;
- ii. To consider future actions in relation to future scrutiny of this item.

**DAVINA FIORE**

**Director of Governance & Legal Services**

**29 August 2018**